

Appendix E-7

Section 106 Consulting Parties Meeting on Historic Properties Identification and Evaluation

I-290 Eisenhower Expressway
Cook County, Illinois

Prepared For:

Illinois Department of Transportation

Prepared By:

WSP | Parsons Brinckerhoff

November 2016

I-290 Section 106 8/11/16 Consulting Parties Meeting - Distribution List
July 26, 2016

Participating/Consulting Parties

Prefix	FirstName	LastName	Title	Company/Agency	Address1	Address2	City	State	PostalCode	WorkPhone	Ext.	AltPhone	FaxNumber	E-Mail
Mr.	Anan	Abu-Taleb	President	Village of Oak Park	123 Madison Street		Oak Park	IL	60302	(708) 383-6400			(708) 383-6692	dpope@oak-park.us
The Honorable	Anthony	Calderone	Mayor	Village of Forest Park	517 Des Plaines Avenue		Forest Park	IL	60130	(708) 366-2323			(708) 771-0177	mayer@forestpark.net
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Mr.	Sherman	Jones	President	Village of Broadview	2350 South 25th Avenue		Broadview	IL	60155	(708) 681-3600			(708) 681-2018	villageofbroadview-il.gov
The Honorable	Frank A.	Pasquale	Mayor	Village of Bellwood	3200 Washington Boulevard		Bellwood	IL	60104	(708) 547-3500			(708) 547-1965	frankpasquale@villbellwood.il.us
The Honorable	Edwenna	Perkins	Mayor	Village of Maywood	40 Madison Street		Maywood	IL	60153	(708) 450-4486			(708) 344-8380	perkins@maywood-il.org
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Mr.	Joseph T.	Tamburino	President	Village of Hillside	425 Hillside Avenue		Hillside	IL	60162	(708) 449-6450			(708) 236-5110	jtamburino@hillside-il.org

Consulting Parties

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Ms.	Eleanor	Gorski	Deputy Commissioner	City of Chicago Historic Preservation Division; Department of Planning and Development	121 N. LaSalle Street	Room 1101	Chicago	IL	60602					landmarks@cityofchicago.org
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Mr.	Frank	Lipo	Executive Director	Historical Society of Oak Park & River Forest	P.O. Box 771		Oak Park	IL	60303-0771					oprhistorymatters@shcglobal.net
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Mr.	David	Myers	Assistant Village Manager/Director of Community Development Planning Division	Village of Maywood Historic Preservation Commission	40 Madison Street		Maywood	IL	60153					dmyers@maywood-il.org
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Mr.	David	Halpin	Cultural Resources Manager	Illinois Historic Preservation Agency	1 Old State Capitol Plaza		Springfield	IL	62701					david_halpin@illinois.gov
Dr.	Rachel	Leibowitz	Deputy State Historic Preservation Officer	Illinois Historic Preservation Agency	1 Old State Capitol Plaza		Springfield	IL	62701					rachel.leibowitz@illinois.gov

Village Contacts

Prefix	First Name	Last Name	Title	Company/Agency	Address1	Address 2	City	State	PostalCode	Telephone	Ext.	AltPhone	FaxNumber	Email
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Mr.	Tim	Gillian	Village Administrator	Village of Forest Park	517 DesPlaines Ave.		Forest Park	IL	60130	(708) 615-6201				tgillian@forestpark.net
Mr.	Joseph L.	Pisano	Director of Public Works	Village of Hillside	425 Hillside Ave		Hillside	IL	60162	(708) 202-3434				jpisano@hillside-il.org
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Ms.	Janet	Matthys	Village Manager	Village of Westchester	10300 Roosevelt Rd		Westchester	IL	60154	(708) 345-0020				jmatthys@westchester-il.org
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Ms.	Jill	Hayes	Bureau Chief	Cook County Department of Transportation and Highways	69 W. Washington St., Ste. 2300		Chicago	IL	60602					jill.hayes@cookcountynil.gov
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Ms.	Julia	Bachrach	Department of Planning and Construction	Chicago Park District	541 N. Fairbanks Court, 5th Floor		Chicago	IL	60611	(312) 742-4698				julia.bachrach@chicagoparkdistrict.com
Mr.	Larry	Piekarz	Executive Director	Park District of Forest Park	7501 Harrison St		Forest Park	IL	60130	(708) 366-7500	12			lpiekarz@pdfof.org

YOU'RE INVITED!

Section 106 Consulting Parties Meeting for the I-290 Study

**SECTION 106 CONSULTING PARTIES MEETING TO BE HELD
AUGUST 11, 2016 • 9:00 - 11:00 a.m.
The Carleton Hotel of Oak Park, Foxboro Room**



www.dot.il.gov | www.EisenhowerExpressway.com



As a Section 106 Consulting Party for the preparation of an Environmental Impact Statement for the improvement of I-290 from west of US 12/20/45 (Mannheim Road) to Racine Avenue in Cook County, you are invited to join the Illinois Department of Transportation for an overview of the I-290 Section 106 progress to date.

This meeting will focus on a review of the historic resources along the I-290 corridor as identified in the Historic Properties Identification (HPI) Report (March 2016) and the Historic Properties Identification (HPI) Addendum Report (May 2016) that were transmitted to your organization under a separate cover letter dated July 13, 2016. FHWA, IDOT, and its consultants will be there to explain the Section 106 process, and the role of consulting parties in that process. They will also discuss the project timeline, Area of Potential Effects (APE), the identification and evaluation of properties for inclusion in the National Register of Historic Places (NRHP), and the proposed methodology to assess the effects of the undertaking on historic properties.

Section 106 Consulting Parties Meeting will be held on:

**Thursday, August 11, 2016
9:00 – 11:00 a.m.**

The Carleton Hotel of Oak Park, Foxboro Room
1110 Pleasant Street
Oak Park, IL 60302

**Please RSVP by August 9th to:
Mark Peterson (847) 705-4569
mark.peterson@illinois.gov**

** This meeting will be accessible to persons with disabilities. Anyone needing special assistance should contact Kristina Kuehling of Images, Inc. at (630) 510-3944 ext. 112. Persons planning to attend who will need a sign language interpreter or other similar accommodations should notify the TTY/TTD number (800) 526-0844/ or 711; TTY users (Spanish) (800) 501-0864/ or 711; and for telebraille dial (877) 526-6670 at least five days prior to the meeting.*



Illinois Department
of Transportation

Eisenhower Expressway Project
Illinois Department of Transportation
Division of Highways - District One
201 W. Center Court
Schaumburg, Illinois 60196





August 11, 2016

Section 106 Meeting
9:00 AM - 11:00 AM
The Carleton Hotel of Oak Park

Name	Organization	Address	Phone	E-mail
Doug Kaarre	Oak Park	Village Hall	708-358-5417	dkaarre@oak-park.us



August 11, 2016


Section 106 Meeting

9:00 AM - 11:00 AM

The Carleton Hotel of Oak Park

Initial Here	Last Name	First Name	Title	Organization	Address	City	ST	Zip	E-mail
	Abu-Taleb	Anan	President	Village of Oak Park	123 Madison Street	Oak Park	IL	60302	dpope@oak-park.us
	Ames	Matthew	Director of Public Works	Village of Broadview	2734 South 9th Ave.	Broadview	IL	60155	mames@broadview-il.gov
	Arnold	Jan	Executive Director	Park District of Oak Park	218 Madison Street	Oak Park	IL	60302	jan.arnold@pdop.org
JB	Bachrach	Julia	Department of Planning and Construction	Chicago Park District	541 N. Fairbanks Court, 5th Floor	Chicago	IL	60611	julia.bachrach@chicagoparkdistrict.com
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	Calderone	Anthony	Mayor	Village of Forest Park	517 Des Plaines Avenue	Forest Park	IL	60130	mayor@forestpark.net
	Cheng	Beth	Executive Director	Friends of the Oak Park Conservatory	615 Garfield Street	Oak Park	IL	60304	manager@fopcon.org
	Cronin	Dan	Chairman of the Board	Dupage County	421 N. County Farm Rd.	Wheaton	IL	60187	chairman@dupageco.org
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Gorski	Eleanor	Deputy Commissioner	City of Chicago Historic Preservation Division; Commission on Chicago Landmarks	121 N. LaSalle Street, Rm 1101	Chicago	IL	60602	landmarks@cityofchicago.org
Halpin	David	Cultural Resources Manager	Illinois Historic Preservation Agency	1 Old State Capitol Plaza	Springfield	IL	62701	david.halpin@illinois.gov
Hamilton	Luann	Deputy Commissioner/Chief Engineer	Chicago Department of Transportation	30 N. LaSalle St., Ste 500	Chicago	IL	60602-2570	luann.hamilton@cityofchicago.org
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Leibowitz	Rachel	Deputy State Historic Preservation Officer	Illinois Historic Preservation Agency	1 Old State Capitol Plaza	Springfield	IL	62701	rachel.leibowitz@illinois.gov
Lewis	Robert	Director of Public Works	Village of Westchester	10300 Roosevelt Rd	Westchester	IL	60154	rlewis@westchester-il.org

	Lipo	Frank	Executive Director	Historical Society of Oak Park & River Forest	P.O. Box 771	Oak Park	IL	60303-0771	oprfhistorymatters@sbcglobal.net
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	Miller	Ward	Executive Director	Preservation Chicago	4410 N. Ravenswood	Chicago	IL	60640	wmiller@preservationchicago.org
	Myers	David	Asst. Village Manager/Dir. of Community Development	Village of Maywood Historic Preservation Commission	40 Madison Street	Maywood	IL	60153	dmyers@maywood-il.org
	Norfleet, Jr.	Willie	Village Manager	Village of Maywood	40 Madison St.	Maywood	IL	60153	wnorfleet@maywood-il.org
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	Piekarz	Larry	Executive Director	Park District of Forest Park	7501 Harrison St	Forest Park	IL	60130	lpiekarz@pdofp.org
	Pisano	Joseph L.	Director of Public Works	Village of Hillside	425 Hillside Ave	Hillside	IL	60162	jpisano@hillside-il.org

	Preckwinkle	Toni	President of the Board	Cook County	118 N. Clark St. Rm 537	Chicago	IL	60602	toni.preckwinkle@cityofchicago.org, toni.preckwinkle@gmail.com
✓	Pulla	Sam	President	Village of Westchester	10300 Roosevelt Road	Westchester	IL	60154	spulla@westchester-il.org
	Rancher McGruder	Brenda	Coordinating Planner	Chicago Department of Transportation	30 N. LaSalle St. St. 500	Chicago	IL	60602	brenda.mcgruder@cityofchicago.org
	Tamburino	Joseph T.	President	Village of Hillside	425 Hillside Avenue	Hillside	IL	60162	jtamburino@hillside-il.org
	Triedt	Sharon	President	Hillside Historical Society and Historical Commission	425 Hillside Avenue	Hillside	IL	60162	hillsidehistorical@gmail.com
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	Walda	Russell F.	Village Administrator	Village of Hillside	425 Hillside Ave.	Hillside	IL	60162	rwalda@hillside-il.org
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	West	John	Superintendent of Public Works	Village of Maywood	40 Madison Street	Maywood	IL	60153	jwest@maywood-il.org
	Wielebnicki	John	Public Works Director	Village of Oak Park	123 Madison St	Oak Park	IL	60302	jwielebnicki@oak-park.us

I-290 Phase I Study Section 106 Consulting Parties Meeting

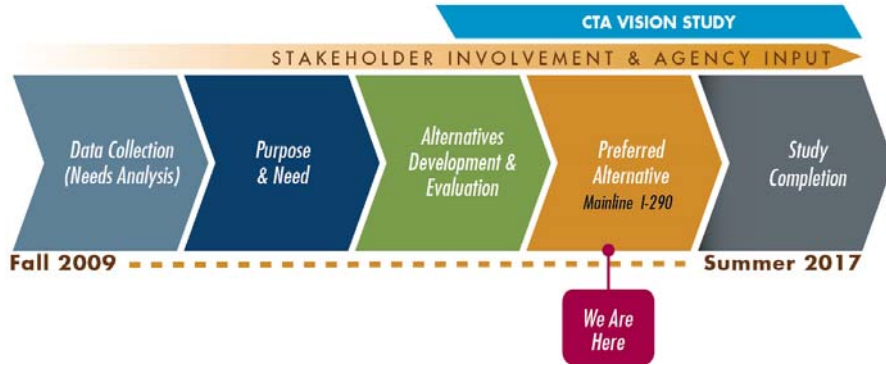
August 11, 2016



Meeting Agenda

- Overview of I-290 Study Area and Schedule
- Overview of I-290 Preferred Alternative
- Overview of Section 106 Review Process
- Identification/Evaluation of Historic Properties
- Proposed Methodology to Evaluate Project Effects
- Next Steps

I-290 Study Overview



I-290 Study Area



- 13 Mile Study Corridor – Cook County
- Between 2 system interchanges
 - I-88 & I-294
 - I-90/94 (Jane Byrne Interchange – fka: Circle Interchange)
- 7 Municipalities + City of Chicago
- Fully developed urban corridor
- 40 cross-streets + 7 pedestrian bridges
- Parallel & crossing freight rail (3 crossings)
- Parallel heavy rail transit
 - CTA Blue Line in shared I-290 ROW
 - CTA Green Line (1 mile north)
 - CTA Pink Line (1.3 miles south)
- Robust bus service network (CTA & Pace)
- Metra commuter rail



I-290 History – Original Design & Construction



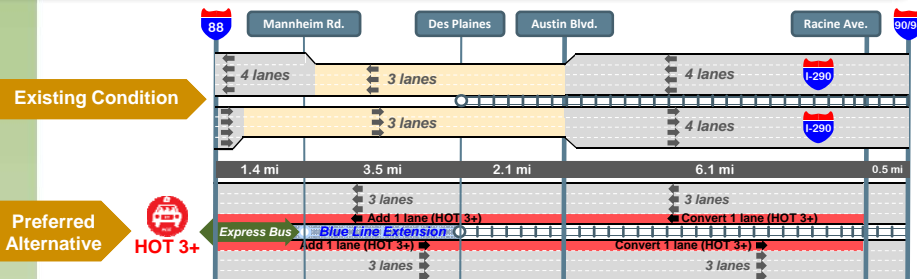
- Designed in 1940s
- Land acquisition began in 1942
- Opened in 7 segments, 1955 to 1960
- One of first multi-modal expressway corridors in nation



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Preferred Alternative – HOT 3+ & Supporting Transit



CONGESTION

- ✓ 56% travel time savings and improved reliability in HOT 3+ lane

SAFETY

- ✓ 6.2% overall safety improvement
- ✓ Improved non-motorized safety

FACILITY DESIGN

- ✓ Improved community connections and access to transit

MINIMIZE OR AVOID COMMUNITY IMPACTS

- ✓ Mainline remains in existing ROW
- ✓ Minimal additional ROW required and no displacements

ADDITIONAL TRAVEL CHOICES

- ✓ Managed lane for 3+ person carpools and express bus service
- ✓ New east-west multi-use trail



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What is Section 106 Review?




- National Historic Preservation Act of 1966, as amended (16 USC 470 et seq.) and implementing regulations (36 CFR 800)
 - *Federal agencies must consider effects of undertakings on historic properties*
 - *Federal agencies must provide Advisory Council on Historic Preservation (ACHP) opportunity to comment prior to decision*
- Federal Undertakings
 - *Receive federal funding*
 - *Require federal permit or approval*
 - *Occur on federally owned property*

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Overview of Section 106 Review Process



- Coordinate with State Historic Preservation Officer (SHPO)
- Identify Section 106 consulting parties
- Define Area of Potential Effects (APE)
- **Identify/evaluate historic properties in APE** 
- Evaluate project effects to historic properties
- Resolve adverse effects to historic properties, if any
- Throughout process, continue consultation with SHPO and consulting parties

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Who is Involved in Section 106 Review?



- Federal Highway Administration (FHWA) – lead federal agency
- Illinois Department of Transportation (IDOT)
- Illinois Historic Preservation Agency (IHPA) – SHPO
- Consulting Parties
 - *Federally recognized Indian tribes*
 - *Local governments in project area*
 - *Organizations with demonstrated interest in historic preservation*
 - *ACHP*

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What is the Role of Section 106 Consulting Parties?



- Lead federal agency must actively consult & consider consulting parties' comments and views about project effects
- Consulting parties have opportunity to:
 - *Share views*
 - *Receive/review pertinent information & project documentation*
 - *Offer ideas*
 - *Consider possible solutions in coordination with federal agency and other consulting parties*

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Defining the Area of Potential Effects (APE)



- Geographic area where project may directly or indirectly affect historic properties
- I-290 APE boundary includes:
 - I-290 interstate right-of-way
 - Cross streets & railroad crossings with planned improvements
 - One parcel adjacent to interstate, cross streets, & railroad crossings
 - May extend greater than one parcel for vacant parcels or viewshed considerations

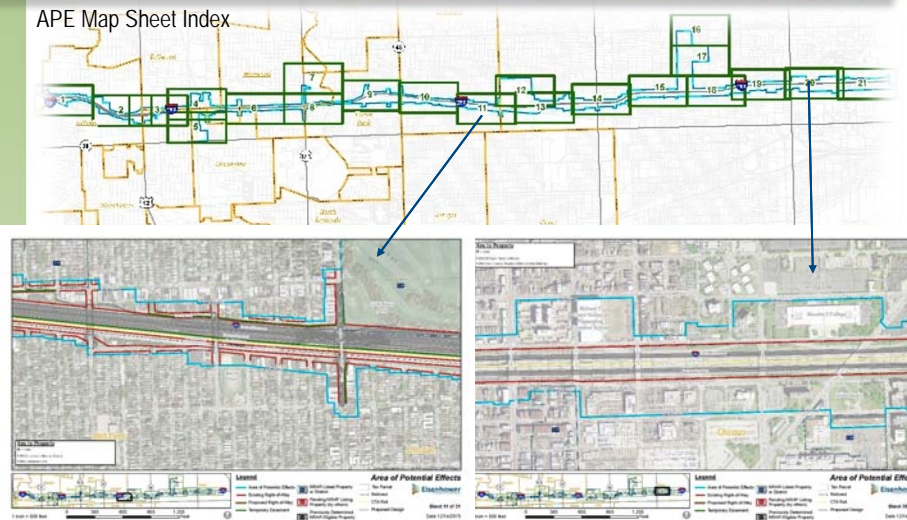
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I-290 Area of Potential Effects (APE)



APE Map Sheet Index



Reconstruction Section

Restriping Section

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What are Historic Properties?



- Any prehistoric or historic district, site, building, structure, or object included in, or eligible for inclusion in, National Register of Historic Places (NRHP)
 - *Artifacts, records, and remains related to and located within NRHP properties*
 - *Properties of traditional religious & cultural importance to Indian tribe or Native Hawaiian organization that meet NRHP criteria*
 - *Generally, at least 50 years old*

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What are Historic Properties?



- To identify historic properties, complete literature review & field survey of APE
 - *Published literature pertinent to history/architecture of APE*
 - *Existing databases/prior surveys of known properties*
 - *Identify NRHP-listed and previously determined NRHP-eligible historic properties*
 - *Field survey of resources meeting 50-year age criterion by qualified architectural historians*

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Evaluating NRHP Eligibility



- NRHP – official list of historic properties worthy of preservation and recognized for significance in American history, architecture, engineering, and culture

National Park Service
National Register of Historic Places
NPGallery
NPGallery Digital Asset Search
Resource Name
State and County
Search

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Evaluating NRHP Eligibility



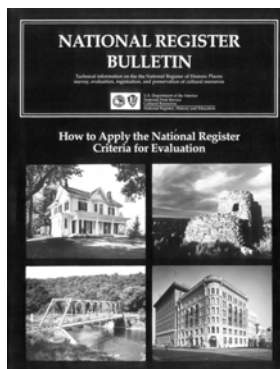
- NRHP Criteria for Evaluation
 - *Criterion A* – Association with significant history or events
 - *Criterion B* – Association with significant persons in past
 - *Criterion C* – Significant work of architecture, landscape architecture, engineering, and/or work of master
 - *Criterion D* – Potential to yield important information about past through archaeological investigations

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Evaluating NRHP Eligibility

- Aspects of Integrity
 - Location
 - Setting
 - Design
 - Workmanship
 - Materials
 - Feeling
 - Association
- Period of Significance
- Historic Boundary



VIII. HOW TO EVALUATE THE INTEGRITY OF A PROPERTY

INTRODUCTION

Integrity is the ability of a property to convey its historical significance. The National Register of Historic Places (NRHP) is a national list of the United States' historic places worthy of preservation. Properties listed on the NRHP are those that have been deemed to be nationally significant for their historical, architectural, archaeological, or scientific values. The National Register is administered by the National Park Service, which is part of the United States Department of the Interior.

SEVEN ASPECTS OF INTEGRITY

- Location
- Design
- Setting
- Materials
- Workmanship
- Feeling
- Association

UNDERSTANDING THE ASPECTS OF INTEGRITY

LOCATION

Location is the place where the historic property is situated. The location of a property is an important factor in its evaluation for the NRHP. The location of a property should be considered in relation to its historical context and its significance to the community. The location of a property should also be considered in relation to its physical setting and its relationship to the surrounding landscape.

Is the I-290 Corridor a Historic Property?

- Section 106 Exemption Regarding Effects to the Interstate Highway System (36 CFR 800.14(c))
 - ACHP adopted on March 10, 2005
 - Excludes 46,700-mile Interstate System from consideration as historic property under Section 106
 - Exceptions are individual elements/structures that are exceptional or meet NRHP criteria's national level of significance
 - Final List of Nationally and Exceptionally Significant Features of the Federal Interstate Highway System

I-290 Identification and Evaluation of Historic Properties within APE



- Identified known NRHP-listed historic properties within APE
 - 1 National Historic Landmark
 - 5 NRHP-listed historic properties
 - 2 previously determined NRHP-eligible historic properties
 - 1 historic property pending NRHP designation
- 35 properties required intensive-level field survey and further NRHP eligibility evaluation by qualified architectural historians
 - Evaluated in Section 106 Historic Properties Identification Report (March 2016)
 - 12 individual historic properties recommended NRHP-eligible

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I-290 Identification and Evaluation of Historic Properties within APE



- March 31, 2016 APE field review with IHPA
 - Identified 11 additional properties/districts requiring NRHP evaluation
 - Coordinated with CTA on NRHP eligibility of Commonwealth Edison Kolmar Substation
- Evaluated 11 additional properties/districts in Section 106 Historic Properties Identification Addendum Report (May 2016)
 - 3 individual historic properties recommended NRHP-eligible
 - Commonwealth Edison Kolmar Substation revised to not NRHP-eligible due to lack of integrity and historic/architectural significance

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I-290 Identification and Evaluation of Historic Properties within APE
NRHP-Listed Properties



Columbus Park
 500 S. Central Ave., Chicago
National Historic Landmark, Criteria A and C



Garfield Park
 100 N. Central Park Ave., Chicago
Criteria A and C



Tri-Taylor Historic District
 Roughly bounded by Oakley, Harrison, Claremont, and Taylor Streets, Chicago
Criteria A and C



Cook County Hospital Administration Building
 1835 West Harrison St., Chicago
Criteria A and C



I-290 Identification and Evaluation of Historic Properties within APE
NRHP-Listed Properties



Oak Park Conservatory
 615 Garfield St., Oak Park
Criteria A and C



Gunderson Historic District
 Roughly bounded by Madison, Harrison, and Gunderson Streets and South Ridgeland Avenue, Oak Park
Criteria A and C



*I-290 Identification and Evaluation of Historic Properties within APE
Previously Determined NRHP-Eligible Properties*



Paulina Mansions
901-927 Wesley
Avenue and 701-711
Garfield Street, Oak
Park
Criterion C

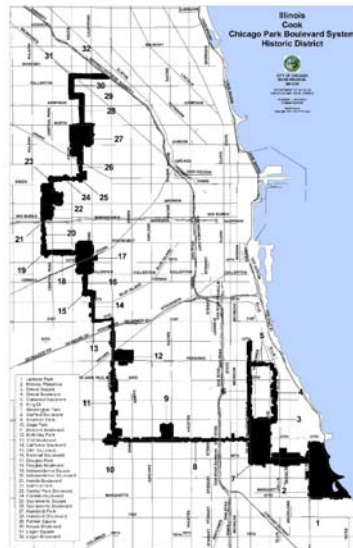


**Hulbert Historic
District**
Roughly bounded by
Madison and Harrison
Streets and Clinton
and Kenilworth
Avenues, Oak Park
Criteria A and C

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*I-290 Identification and Evaluation of Historic Properties within APE
Pending NRHP Designation*



**The Chicago Park Boulevard
System Historic District**
Includes approximately 26 miles
of parks and boulevards
beginning at Dr. Martin Luther
King, Jr. Drive and ending at
Logan Boulevard, Chicago
Criteria A and C

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I-290 Identification and Evaluation of Historic Properties within APE
Recommended NRHP-Eligible Properties



Synagogue for Congregation B'Nai Israel of Proviso
 10216 Kitchner Street,
 Westchester
Criterion C, Criteria Consideration A



Commercial building at 841 South Oak Park
 841 S. Oak Park Ave., Oak Park
Criterion C



Park District of Forest Park
 7441 Harrison Street, Forest Park
Criteria A and C



Suburban Trust and Savings Bank Building
 840 S. Oak Park Ave., Oak Park
Criterion C



I-290 Identification and Evaluation of Historic Properties within APE
Recommended NRHP-Eligible Properties



T.A. Holm Building
 905 S. Oak Park Ave., Oak Park
Criteria A, B, C



Assumption Greek Orthodox Church
 601 S. Central Ave., Chicago
Criterion C, Criteria Consideration A



Maze Branch Library
 845 S. Gunderson Ave., Oak Park
Criteria A, B, C



Altgeld Park Fieldhouse
 515 S. Washtenaw Ave., Chicago
Criteria A, C



I-290 Identification and Evaluation of Historic Properties
Recommended NRHP-Eligible Properties



**Crane
 Technical High
 School**
 2301 W.
 Jackson Blvd.,
 Chicago
Criteria A, C



**Chicago &
 Midwest
 Regional Joint
 Board Building**
 333 S. Ashland
 Ave., Chicago
Criteria A, C



**Louis Pasteur
 Memorial**
 1800 W.
 Harrison St.,
 Chicago
*Criterion C,
 Criteria
 Considerations
 B, F*



**St. Eulalia
 Church**
 1851 S. 9th Ave.,
 Maywood
*Criterion C,
 Criteria
 Consideration A*

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I-290 Identification and Evaluation of Historic Properties within APE
Recommended NRHP-Eligible Properties



**First Church of the
 Brethren**
 425 S. Central Park
 Blvd., Chicago
*Criterion C, Criteria
 Consideration A*



**Precious Blood
 Roman Catholic
 Church**
 2401 W. Congress
 Pkwy., Chicago
*Criterion C, Criteria
 Considerations A, B*

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- In summary, 23 historic properties identified
 - 1 National Historic Landmark
 - 5 NRHP-listed historic properties
 - 2 previously determined NRHP-eligible historic properties (by other agencies)
 - 1 historic property pending NRHP designation (independent of the I-290 project)
 - 14 individual historic properties recommended NRHP-eligible



*Discussion –
Identification and Evaluation of
Historic Properties*



Evaluating Project Effects to Historic Properties



- Criteria of Adverse Effect defined in 36 CFR 800.5:

“An adverse effect is found when an undertaking may alter, directly or indirectly, any of the characteristics of a historic property that qualify the property for inclusion in the National Register in a manner that would diminish the integrity of the property’s location, design, setting, materials, workmanship, feeling, or association.

Consideration shall be given to all qualifying characteristics of a historic property, including those that may have been identified subsequent to the original evaluation of the property’s eligibility to the National Register. Adverse effects may include reasonably foreseeable effects caused by the undertaking that may occur later in time, be farther removed in distance, or be cumulative.”

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Evaluating Project Effects to Historic Properties



- Adverse effect – project may alter characteristics that qualify property for NRHP in manner that diminishes integrity
- Integrity is ability of property to convey significance, based on location, design, setting, materials, workmanship, feeling, and association
- Assess each property and make overall project finding of effect
 - *No Effect*
 - *No Adverse Effect*
 - *Adverse Effect*

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Evaluating Project Effects to Historic Properties



- Examples of adverse effects include, but not limited to:
 - *Physical destruction or damage*
 - *Alteration of property*
 - *Removal of property from historic location*
 - *Change of character of use or physical features within setting that contribute to historic significance*
 - *Introduction of visual, atmospheric, or audible elements that diminish integrity of significant historic features*

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I-290 Effects Assessment Methodology



- Change of character of use or physical features within setting that contribute to historic significance
 - *What is overall importance of setting to eligibility?*
 - *Does the property retain integrity of setting? Integrity of setting for historic properties along I-290 currently and substantially compromised when expressway constructed in 1950s*
 - *Do historically significant viewsheds remain?*
 - *Project components may be visible and obstruct views to or from property, but that is not necessarily an adverse effect*

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I-290 Effects Assessment Methodology



- Introduction of visual, atmospheric, or audible elements that diminish integrity of significant historic features
 - *What are significant historic features and aspects of integrity?*
 - *What effect would project elements have to historic properties?*



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Noise Wall Analysis



- FHWA-required process
- Wall evaluated in areas where traffic noise exceeds Noise Abatement Criteria (NAC)
- Walls proposed if they
 - Can be physically constructed
 - Meet noise reduction and cost criteria
 - Are locally supported/voted for
- Voter eligibility
 - Property owners and tenants benefitted by a noise wall
 - Benefit defined as 5 or more decibel decrease (exterior)

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Noise Wall Analysis



IDOT CURRENT TYPICAL WALL



Final Design (Phase II)

- Balloting revisited if public sentiment has changed due to time lapse, wall technology or policy

Construction (Phase III)



Researching new wall technologies, such as transparent barriers

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Noise Wall Analysis – Process & Timeline



25th Avenue to 1st Avenue Noise Wall Re-Evaluation and Voting Schedule

IDOT is reanalyzing noise walls for I-290 between 25th and 1st Avenues as a result of the revised design developed in this area

AUGUST

SEPTEMBER

OCTOBER

Noise Wall Ballots Mailed

August 19, 2016

September 23, 2016

Analysis

Noise Wall Voting

Add'l Voting (if needed)

Voting Complete

October 21, 2016



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Next Steps



Noise Wall Analysis

- Complete re-analysis of noise walls – August 2016
- Noise wall viewpoints solicitation surveys – October 2016

Environmental Impact Statement

- DEIS Preparation – Fall 2016
- DEIS Release – December 2016
- Public Hearing – January 2017

Section 106

- Prepare Assessment of Effects Report – January 2017
- Consulting Parties Review of Effects Report – February-March 2017
- Section 106 Consulting Parties Meeting #2 – March 2017
- Complete Section 106 Review – April 2017

FEIS/Study Completion – Summer 2017

- Final design, ROW and construction not funded



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MEETING SUMMARY

Section 106 Consulting Parties Meeting

Date: August 11, 2016
Time: 9:00 a.m.
Location: Carleton of Oak Park Hotel, 1110 Pleasant St., Oak Park, IL 60302

On Thursday, August 11, 2016 at 9:20 a.m., a meeting was held between the Section 106 Consulting Parties and the Illinois Department of Transportation (IDOT) I-290 Project Study Team to discuss the identification and evaluation of historic properties for the I-290 project as discussed in the *Section 106 Historic Properties Identification Report* (HPI) (March 2016) and the *Section 106 Historic Properties Identification Addendum Report* (May 2016). Attendees included representatives from Landmarks Illinois (LI), Chicago Park District (CPD), Chicago Department of Transportation (CDOT), Village of Oak Park (VOP), Village of Oak Park Historic Preservation Commission (VOP HPC), and the IDOT I-290 Project Study Team (PST).

The *Section 106 HPI Report* and *Section 106 HPI Addendum Report* were made available on a CD to the Consulting Parties prior to the meeting. The CDs were mailed to the Consulting Parties for their review on July 13, 2016. The submittal requested the Consulting Parties review the contents and findings of the reports and provide any comments within a 30-day review period.

Agenda topics for the meeting included an overview of the I-290 study area and schedule, overview of the I-290 preferred alternative, overview of the Section 106 review process and the role of consulting parties in that process; identification and evaluation of historic properties, and proposed effects assessment methodology. Section 106 Consulting Parties were provided an opportunity to provide input and comment on the project and recommended NRHP-eligible historic properties.

IDOT provided an overview of the Section 106 process. This included an explanation of each step of the Section 106 process and a discussion of the respective roles and responsibilities of the lead federal agency, Illinois Historic Preservation Agency (IHPA)/State Historic Preservation Officer (SHPO), and the consulting parties. An overview of the project's Area of Potential Effects (APE), the NRHP criteria of evaluation used to assess NRHP eligibility, and the process that was undertaken by the project's qualified architectural historians to identify historic properties in the APE was also given. The content and findings contained in the *Section 106 Historic Property Identification Report* (March 2016) and the *Section 106 Historic Property Identification Addendum Report* (May 2016), currently under review by the Section 106 consulting parties and IHPA/SHPO, was provided.

IDOT identified the name and status of each NRHP-listed, previously determined NRHP-eligible, and NRHP-eligible historic property and district identified or evaluated in the APE.

Meeting Discussion of Historic Properties Identification and Evaluation

- LI asked about the NRHP eligibility of the Eisenhower Tower in Maywood because it has been informally attributed to the prominent architectural firm Skidmore, Owings & Merrill; this information has not previously been confirmed. She indicated the Skidmore, Owings & Merrill architect, Karen Widi, may be looking into the firm's project files to determine if the firm was

involved with the Eisenhower Tower. LI also asked if an association with that architectural firm would change the eligibility recommendation. PST explained that the project architectural historians' research indicated it was designed by Schipporeit, Inc. If the building was designed by Skidmore, Owings & Merrill, this would likely not change the eligibility recommendation as the building likely would not meet the exceptional significance criteria required for buildings less than 50 years of age under Criteria Consideration G. IDOT will further investigate the Eisenhower Tower's architect through additional research, and contact Karen Widi.

- LI noted that the Malcolm X College Building identified in the HPI as eligible has been demolished.
- CPD shared additional information about the NRHP multiple property listing for Chicago's parks. Specifically, that Altgeld Park was acknowledged in that listing as NRHP-eligible.
- CPD inquired about the NRHP eligibility of Loretto Hospital given its prominence along the I-290 corridor near Columbus Park. IDOT explained that it had been evaluated for NRHP eligibility in the *Section 106 Historic Properties Identification Report* (March 2016) and recommended not eligible because of significant alterations to the building since its construction.
- LI inquired about Cook County's involvement as a consulting party. PST and IDOT indicated that Cook County had been included as a consulting party and was notified of the meeting. LI asked the team to share the Section 106 consulting parties list. (Post meeting note - provided in an 8/11/16 email).
- VOP HPC asked about the longevity of a NRHP eligibility determination, and whether the property involved would still be considered eligible once the project is completed. IDOT stated that once a property was determined NRHP eligible, and received SHPO concurrence, the property would be considered NRHP-eligible for other projects with no formal NRHP nomination/designation required. Property owners are not notified since we are not formally submitting an application for the property. For the purposes of Section 106, eligible properties have the same standing as listed properties.
- VOP asked about the basis for establishing the Area of Potential Effects (APE). IDOT explained that the boundary was formed considering the limits of the proposed project improvements are within the existing right-of-way for the most part. Initially, the limits were extended one parcel beyond the existing right-of-way, and then expanded to account for sight lines from those improvements to incorporate vacant parcels and broader viewsheds. Architectural historians went parcel by parcel to determine the APE. It was noted that in an urban area, the APE is constrained by other buildings. Also, because there may be a viewshed to the improvement, does not mean there will be an effect.

IDOT provided a brief overview of the proposed assessment of effects methodology, which will be undertaken after the identification and evaluation of historic properties is completed. IDOT provided general examples of potential adverse effects and discussed the factors considered when assessing indirect effects from visual or audible project elements. This included a discussion with the meeting participants on the manner in which a historic property's significant features is assessed, which aspects of integrity a historic property retains, the importance of setting to the property's eligibility, and the difference between historically significant viewsheds and views to or from a historic property.

IDOT also provided an overview of the noise wall analysis requirements and study completed to date. Currently, IDOT's typical noise walls are textured concrete but the agency is investigating acrylic, see-through wall types that would help maintain visual aspects of the corridor.

- CPD requested discussion for potential noise wall effects citing a scenario for a tall wall at Oak Park Avenue in front of the eligible bank building. Although the structure may not have landscape in the historic designation, it would no longer be in the public sphere. IDOT said that each structure has to be evaluated individually. With the bank at Oak Park Avenue, the orientation is more toward Oak Park Avenue and other commercial viewpoints. We need to determine what is significant and it is property specific. Considering noise and air quality elements, the existing noise levels are over the Noise Abatement Criteria and there is no noticeable increase in noise level for the proposed improvements. For air quality, pollutant levels are actually reduced somewhat.
- CPD asked about the connectivity of the shared use path into Columbus Park. IDOT said that the shared use path would connect to the Illinois Prairie Path at 1st Avenue. The path would follow along Maybrook Drive past the CTA Forest Park Station and then along the north side of the expressway right-of-way.
- IDOT clarified that no right-of-way is anticipated being acquired from any NRHP-listed or eligible properties and that only a minor amount of new right-of-way would be acquired as part of the project.

IDOT closed the meeting with an overview of the next steps in the project schedule for the noise wall analysis, the Environmental Impact Statement, and Section 106 effects determination process. IDOT informed the meeting participants that a formal extension to the comment period for the recommended NRHP determinations of eligibility would be provided to the Section 106 Consulting Parties. The comment period would be extended to August 31, 2016.

Attendees

Meeting attendees are listed in the attendance roster attached.