Appendix E-7

Section 106 Consulting Parties Meeting on Historic Properties Identification and Evaluation

I-290 Eisenhower Expressway Cook County, Illinois

Prepared For:

Illinois Department of Transportation

Prepared By:

WSP | Parsons Brinckerhoff

November 2016

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I-290 Section 106 8/11/16 Consulting Parties Meeting - Distribution List July 26, 2016

Participating/Consulting Parties

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Mr.	Joseph T.	Tamburino	President	Village of Hillside	425 Hillside Avenue		Hillside	IL	60162	(708) 449-6450			(708) 236-5110	jtamburino@hillside-il.org

Consulting Parties

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lr.	John	Wielebnicki	Public Works Director	Village of Oak Park		123 Madison St		Oak Park	IL	603	02				jwielebnicki@oak-park.us
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1r.	Larry	Piekarz	Executive Director	Park District of Forest Park		7501 Harrison St		Forest Park	IL	601	30 (708) 366-750	0 :	12		lpiekarz@pdofp.org

YOU'RE INVITED!

Section 106 Consulting Parties
Meeting for the
I-290 Study

AUGUST 11, 2016 • 9:00 - 11:00 a.m.
The Carleton Hotel of Oak Park, Foxboro Room





As a Section 106 Consulting Party for the preparation of an Environmental Impact Statement for the improvement of I-290 from west of US 12/20/45 (Mannheim Road) to Racine Avenue in Cook County, you are invited to join the Illinois Department of Transportation for an overview of the I-290 Section 106 progress to date.

This meeting will focus on a review of the historic resources along the I-290 corridor as identified in the Historic Properties Identification (HPI) Report (March 2016) and the Historic Properties Identification (HPI) Addendum Report (May 2016) that were transmitted to your organization under a separate cover letter dated July 13, 2016. FHWA, IDOT, and its consultants will be there to explain the Section 106 process, and the role of consulting parties in that process. They will also discuss the project timeline, Area of Potential Effects (APE), the identification and evaluation of properties for inclusion in the National Register of Historic Places (NRHP), and the proposed methodology to assess the effects of the undertaking on historic properties.

Section 106 Consulting Parties Meeting will be held on:

Thursday, August 11, 2016 9:00 - 11:00 g.m.

The Carleton Hotel of Oak Park, Foxboro Room 1110 Pleasant Street Oak Park, IL 60302

> Please RSVP by August 9th to: Mark Peterson (847) 705-4569 mark.peterson@illinois.gov

* This meeting will be accessible to persons with disabilities. Anyone needing special assistance should contact Kristina Kuehling of Images, Inc. at (630) 510-3944 ext. 112. Persons planning to attend who will need a sign language interpreter or other similar accommodations should notify the TTY/TTD number (800) 526-0844/or 711; TTY users (Spanish) (800) 501-0864/or 711; and for telebraille dial (877) 526-6670 at least five days prior to the meeting.



Eisenhower Expressway Project Illinois Department of Transportation Division of Highways - District One 201 W. Center Court Schaumburg, Illinois 60196

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August 11, 2016

Section 106 Meeting 9:00 AM - 11:00 AM The Carleton Hotel of Oak Park

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					Oak Park	Organization
					Village Hall	Address
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Section 106 Meeting 9:00 AM - 11:00 AM The Carleton Hotel of Oak Park

August 11, 2016

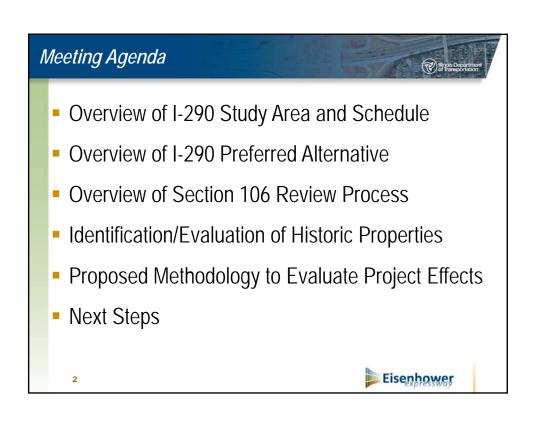
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DiChiera	Cronin	Cheng	Calderone	Battaglia	Bachrach	Arnold	Ames	Abu-Taleb	Last Name
Lisa	Dan	Beth	Anthony	Greg	Julia	Jan	Matthew	Anan	First Name
Director of Advocacy	Chairman of the Board	Executive Director	Mayor	Chair	Department of Planning and Construction	Executive Director	Director of Public Works	President	Title
Landmarks Illinois	Dupage County	Friends of the Oak Park Conservatory	Village of Forest Park	Village of Oak Park Historic Preservation Commission	d Chicago Park District	Park District of Oak Park	Village of Broadview	Village of Oak Park	Organization
30 N. Michigan Avenue Ste 2020	421 N. County Farm Rd.	615 Garfield Street	517 Des Plaines Avenue	123 Madison Street	541 N. Fairbanks Court, 5th Floor	218 Madison Street	2734 South 9th Ave.	123 Madison Street	Address
Chicago	Wheaton	Oak Park	Forest Park	Oak Park	Chicago	Oak Park	Broadview	Oak Park	City
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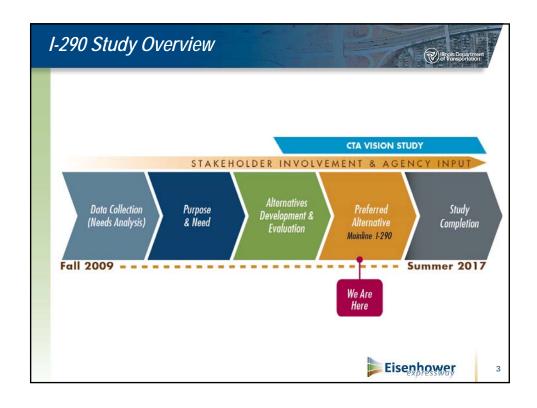
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Lewis	Leibowitz	Killen	Jones	lrizarry	Hayes	Hamilton	Halpin	Gorski	Gleason	Gillian	Doss
Robert	Rachel	Jennifer "Sis"	Sherman	Juanita	Jill	Luann	David	Eleanor	Heather	Tim	John
Director of Dublic Works	Deputy State Historic Preservation Officer	Assistant Superintendent	President	Executive Director	Bureau Chief	Deputy Commissioner/Chief Engineer	Cultural Resources Manager	Deputy Commissioner	Director	Village Administrator	Public Works Director
Village of Westshoster	Illinois Historic Preservation Agency	Cook County Department of Transportation and Highways	Village of Broadview	Friends of the Parks	Cook County Department of Transportation and Highways	Chicago Department of Transportation	Illinois Historic Preservation Agency	City of Chicago Historic Preservation Division; Commission on Chicago Landmarks	Chicago Park District, Planning and Construction	Village of Forest Park	Village of Forest Park
10300 Roosevelt Rd	1 Old State Capitol Plaza	69 W. Washington St., Ste.	2350 South 25th Avenue	17 N. State Street Ste 1450	69 W. Washington St., Ste.	30 N. LaSalle St., Ste 500	1 Old State Capitol Plaza	121 N. LaSalle Street, Rm 1101	541 N. Fairbanks	517 DesPlaines Ave.	7343 15th Street
Westchester	Springfield	Chicago	Broadview	Chicago	Chicago	Chicago	Springfield	Chicago	Chicago	Forest Park	Forest Park
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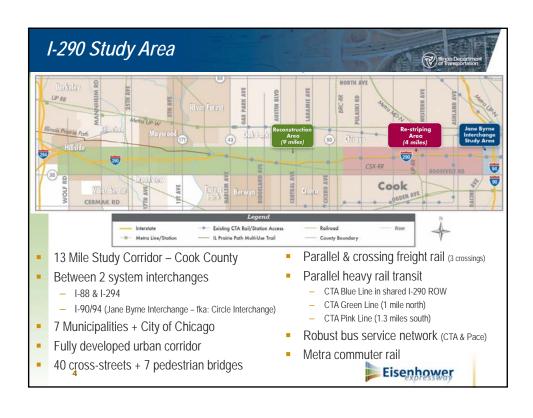
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Pisano	Piekarz	Perkins	Pavlicek	Pasquale	Norfleet, Jr.	Myers	Miller	McKenna	McDonald	Matthys	Lipo
loseph I	Larry	Edwenna	Cara	Frank A.	Willie	David	Ward	Biii	Bonnie	Janet	Frank
Director of Bublic Works	Executive Director	Mayor	Village Manager	Mayor	Village Manager	Asst.Village Manager/Dir. c Community Development	Executive Director	Village Engineer	President	Village Manager	Executive Director
Village of Hillside	Park District of Forest Park	Village of Maywood	Village of Oak Park	Village of Bellwood	Village of Maywood	Asst.Village Manager/Dir. of Village of Maywood Historic Community Development Preservation Commission	Preservation Chicago	Village of Oak Park	Landmarks Illinois	Village of Westchester	Historical Society of Oak Park & River Forest
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Hillside	Forest Park	Maywood	Oak Park	Bellwood	Maywood	Maywood	Chicago	Oak Park	Chicago	Westchester	Oak Park
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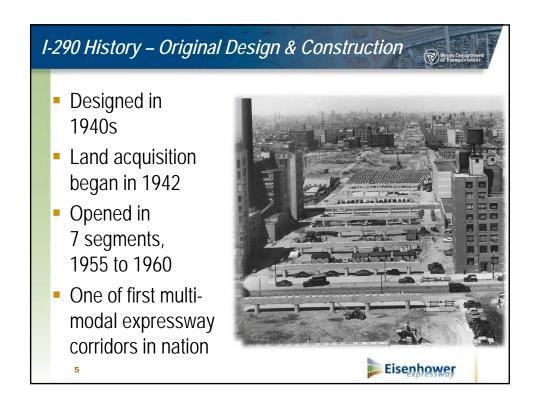
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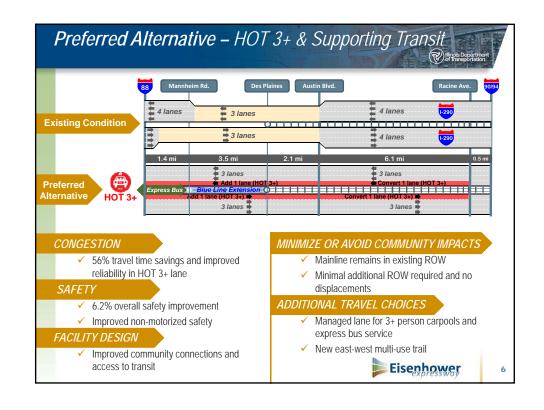




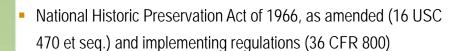








What is Section 106 Review?



- Federal agencies must consider effects of undertakings on historic properties
- Federal agencies must provide Advisory Council on Historic
 Preservation (ACHP) opportunity to comment prior to decision
- Federal Undertakings
 - Receive federal funding
 - Require federal permit or approval
 - Occur on federally owned property

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Overview of Section 106 Review Process



- Coordinate with State Historic Preservation Officer (SHPO)
- Identify Section 106 consulting parties
- Define Area of Potential Effects (APE)
- Identify/evaluate historic properties in APE We Are Here
- Evaluate project effects to historic properties
- Resolve adverse effects to historic properties, if any
- Throughout process, continue consultation with SHPO and consulting parties



Who is Involved in Section 106 Review?



- Federal Highway Administration (FHWA) lead federal agency
- Illinois Department of Transportation (IDOT)
- Illinois Historic Preservation Agency (IHPA) SHPO
- Consulting Parties
 - Federally recognized Indian tribes
 - Local governments in project area
 - Organizations with demonstrated interest in historic preservation
 - ACHP

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What is the Role of Section 106 Consulting Parties

- Lead federal agency must actively consult & consider consulting parties' comments and views about project effects
- Consulting parties have opportunity to:
 - Share views
 - Receive/review pertinent information & project documentation
 - Offer ideas
 - Consider possible solutions in coordination with federal agency and other consulting parties

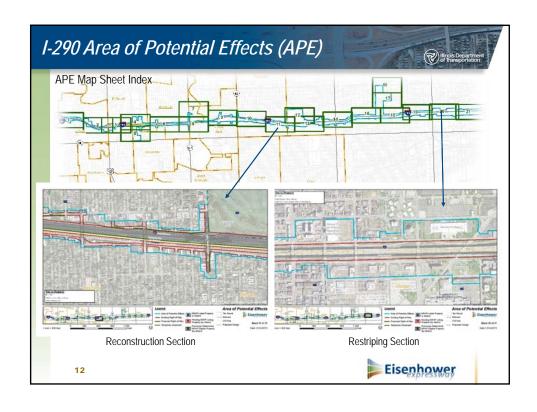


Defining the Area of Potential Effects (APE)



- Geographic area where project may directly or indirectly affect historic properties
- I-290 APE boundary includes:
 - I-290 interstate right-of-way
 - Cross streets & railroad crossings with planned improvements
 - One parcel adjacent to interstate, cross streets, & railroad crossings
 - May extend greater than one parcel for vacant parcels or viewshed considerations





What are Historic Properties?

- Any prehistoric or historic district, site, building, structure, or object included in, or eligible for inclusion in, National Register of Historic Places (NRHP)
 - Artifacts, records, and remains related to and located within NRHP properties
 - Properties of traditional religious & cultural importance to Indian tribe or Native Hawaiian organization that meet NRHP criteria
 - Generally, at least 50 years old

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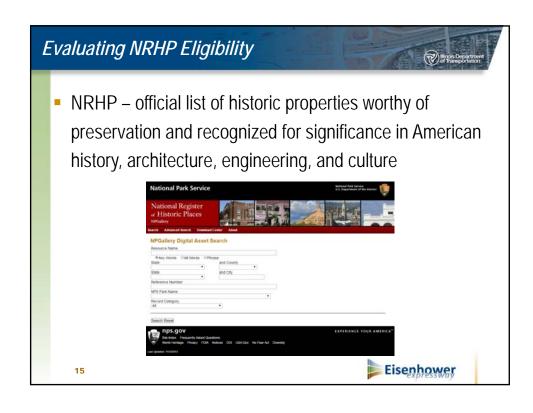


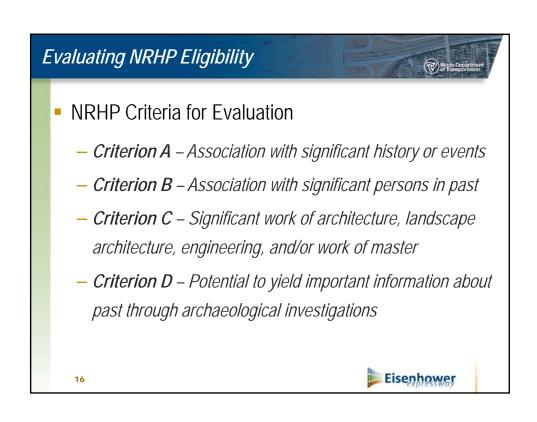
What are Historic Properties?

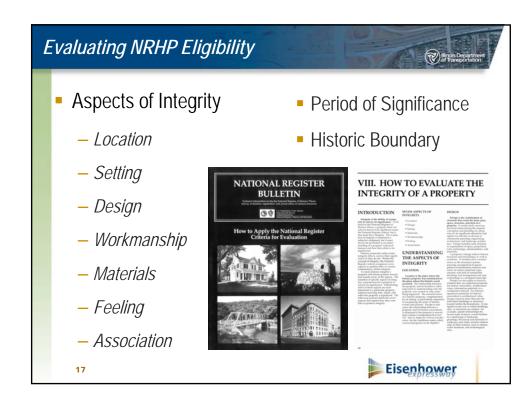


- To identify historic properties, complete literature review & field survey of APE
 - Published literature pertinent to history/architecture of APE
 - Existing databases/prior surveys of known properties
 - Identify NRHP-listed and previously determined NRHPeligible historic properties
 - Field survey of resources meeting 50-year age criterion by qualified architectural historians









Is the I-290 Corridor a Historic Property?

- Winos Department of Transportation
- Section 106 Exemption Regarding Effects to the Interstate Highway System (36 CFR 800.14(c))
 - ACHP adopted on March 10, 2005
 - Excludes 46,700-mile Interstate System from consideration as historic property under Section 106
 - Exceptions are individual elements/structures that are exceptional or meet NRHP criteria's national level of significance
 - Final List of Nationally and Exceptionally Significant Features of the Federal Interstate Highway System



I-290 Identification and Evaluation of Historic Properties within AP

- Identified known NRHP-listed historic properties within APE
 - 1 National Historic Landmark
 - 5 NRHP-listed historic properties
 - 2 previously determined NRHP-eligible historic properties
 - 1 historic property pending NRHP designation
- 35 properties required intensive-level field survey and further NRHP eligibility evaluation by qualified architectural historians
 - Evaluated in Section 106 Historic Properties Identification Report (March 2016)
 - 12 individual historic properties recommended NRHP-eligible

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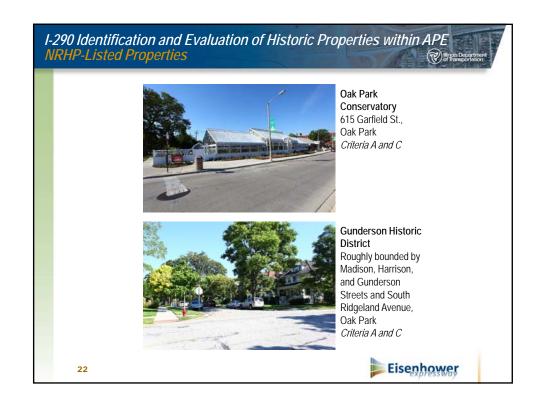


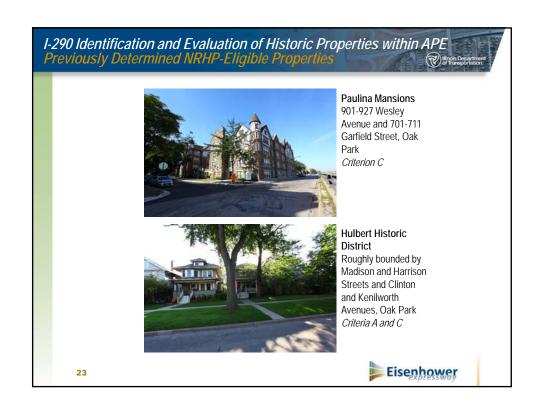
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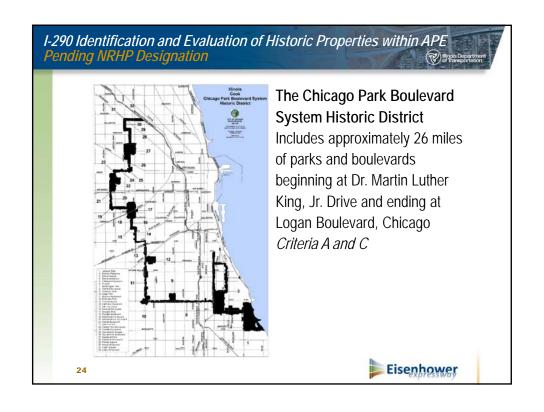
- March 31, 2016 APE field review with IHPA
 - Identified 11 additional properties/districts requiring NRHP evaluation
 - Coordinated with CTA on NRHP eligibility of Commonwealth Edison Kolmar Substation
- Evaluated 11 additional properties/districts in Section 106 Historic Properties Identification Addendum Report (May 2016)
 - 3 individual historic properties recommended NRHP-eligible
 - Commonwealth Edison Kolmar Substation revised to not NRHPeligible due to lack of integrity and historic/architectural significance



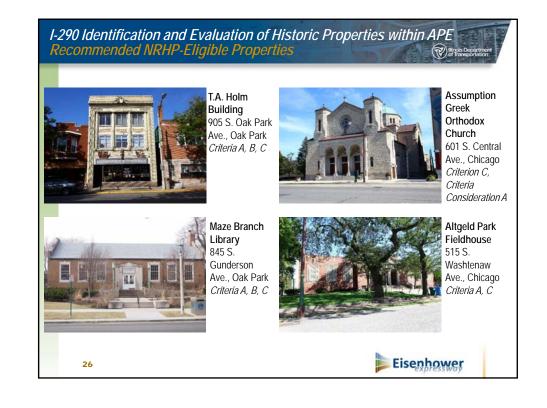




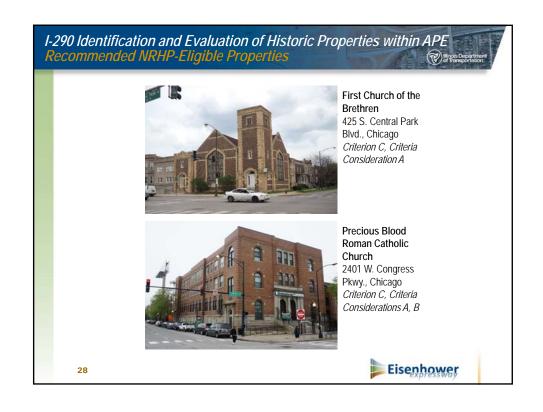


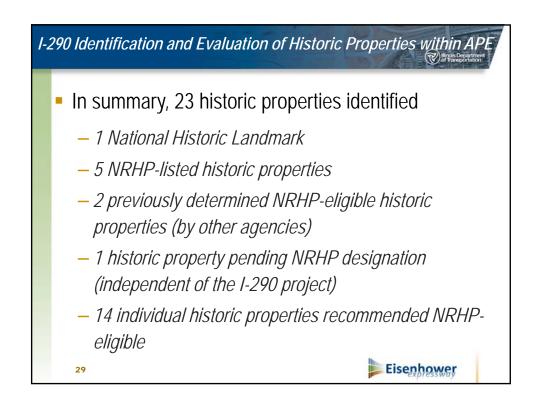














Evaluating Project Effects to Historic Properties



Criteria of Adverse Effect defined in 36 CFR 800.5:

"An adverse effect is found when an undertaking may alter, directly or indirectly, any of the characteristics of a historic property that qualify the property for inclusion in the National Register in a manner that would diminish the integrity of the property's location, design, setting, materials, workmanship, feeling, or association.

Consideration shall be given to all qualifying characteristics of a historic property, including those that may have been identified subsequent to the original evaluation of the property's eligibility to the National Register. Adverse effects may include reasonably foreseeable effects caused by the undertaking that may occur later in time, be farther removed in distance, or be cumulative."

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Evaluating Project Effects to Historic Properties



- Adverse effect project may alter characteristics that qualify property for NRHP in manner that diminishes integrity
- Integrity is ability of property to convey significance, based on location, design, setting, materials, workmanship, feeling, and association
- Assess each property and make overall project finding of effect
 - No Effect
 - No Adverse Effect
 - Adverse Effect



Evaluating Project Effects to Historic Properties



- Examples of adverse effects include, but not limited to:
 - Physical destruction or damage
 - Alteration of property
 - Removal of property from historic location
 - Change of character of use or physical features within setting that contribute to historic significance
 - Introduction of visual, atmospheric, or audible elements that diminish integrity of significant historic features

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I-290 Effects Assessment Methodology



- Change of character of use or physical features within setting that contribute to historic significance
 - What is overall importance of setting to eligibility?
 - Does the property retain integrity of setting? Integrity of setting for historic properties along I-290 currently and substantially compromised when expressway constructed in 1950s
 - Do historically significant viewsheds remain?
 - Project components may be visible and obstruct views to or from property, but that is not necessarily an adverse effect



I-290 Effects Assessment Methodology



- Introduction of visual, atmospheric, or audible elements that diminish integrity of significant historic features
 - What are significant historic features and aspects of integrity?
 - What effect would project elements have to historic properties?





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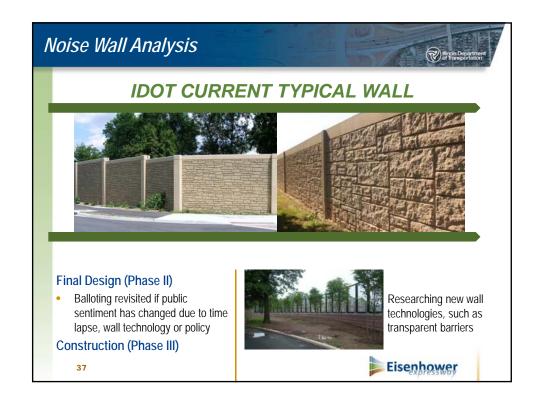
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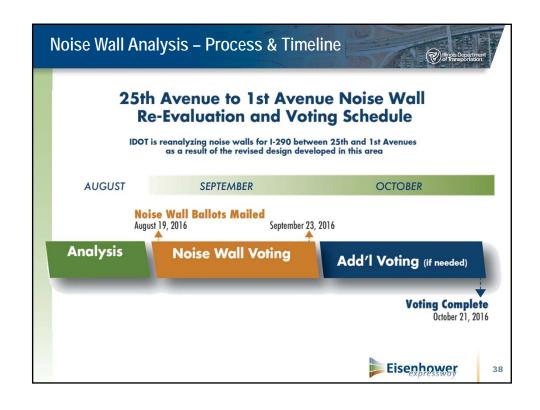
Noise Wall Analysis



- FHWA-required process
- Wall evaluated in areas where traffic noise exceeds Noise Abatement Criteria (NAC)
- Walls proposed if they
 - Can be physically constructed
 - Meet noise reduction and cost criteria
 - Are locally supported/voted for
- Voter eligibility
 - Property owners and tenants benefitted by a noise wall
 - Benefit defined as 5 or more decibel decrease (exterior)













I-290 Mannheim to Cicero – Cook County Phase I Study

IDOT Job # P-91-597-10 PTB No. 157-001 PB Job # 16875 File / 9.6.26

MEETING SUMMARY

Section 106 Consulting Parties Meeting

Date: August 11, 2016

Time: 9:00 a.m.

Location: Carleton of Oak Park Hotel, 1110 Pleasant St., Oak Park, IL 60302

On Thursday, August 11, 2016 at 9:20 a.m., a meeting was held between the Section 106 Consulting Parties and the Illinois Department of Transportation (IDOT) I-290 Project Study Team to discuss the identification and evaluation of historic properties for the I-290 project as discussed in the Section 106 Historic Properties Identification Report (HPI) (March 2016) and the Section 106 Historic Properties Identification Addendum Report (May 2016). Attendees included representatives from Landmarks Illinois (LI), Chicago Park District (CPD), Chicago Department of Transportation (CDOT), Village of Oak Park (VOP), Village of Oak Park Historic Preservation Commission (VOP HPC), and the IDOT I-290 Project Study Team (PST).

The Section 106 HPI Report and Section 106 HPI Addendum Report were made available on a CD to the Consulting Parties prior to the meeting. The CDs were mailed to the Consulting Parties for their review on July 13, 2016. The submittal requested the Consulting Parties review the contents and findings of the reports and provide any comments within a 30-day review period.

Agenda topics for the meeting included an overview of the I-290 study area and schedule, overview of the I-290 preferred alternative, overview of the Section 106 review process and the role of consulting parties in that process; identification and evaluation of historic properties, and proposed effects assessment methodology. Section 106 Consulting Parties were provided an opportunity to provide input and comment on the project and recommended NRHP-eligible historic properties.

IDOT provided an overview of the Section 106 process. This included an explanation of each step of the Section 106 process and a discussion of the respective roles and responsibilities of the lead federal agency, Illinois Historic Preservation Agency (IHPA)/State Historic Preservation Officer (SHPO), and the consulting parties. An overview of the project's Area of Potential Effects (APE), the NRHP criteria of evaluation used to assess NRHP eligibility, and the process that was undertaken by the project's qualified architectural historians to identify historic properties in the APE was also given. The content and findings contained in the Section 106 Historic Property Identification Report (March 2016) and the Section 106 Historic Property Identification Addendum Report (May 2016), currently under review by the Section 106 consulting parties and IHPA/SHPO, was provided.

IDOT identified the name and status of each NRHP-listed, previously determined NRHP-eligible, and NRHP-eligible historic property and district identified or evaluated in the APE.

Meeting Discussion of Historic Properties Identification and Evaluation

LI asked about the NRHP eligibility of the Eisenhower Tower in Maywood because it has been
informally attributed to the prominent architectural firm Skidmore, Owings & Merrill; this
information has not previously been confirmed. She indicated the Skidmore, Owings & Merrill
archivist, Karen Widi, may be looking into the firm's project files to determine if the firm was



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involved with the Eisenhower Tower. LI also asked if an association with that architectural firm would change the eligibility recommendation. PST explained that the project architectural historians' research indicated it was designed by Schipporeit, Inc. If the building was designed by Skidmore, Owings & Merrill, this would likely not change the eligibility recommendation as the building likely would not meet the exceptional significance criteria required for buildings less than 50 years of age under Criteria Consideration G. IDOT will further investigate the Eisenhower Tower's architect through additional research, and contact Karen Widi.

- LI noted that the Malcolm X College Building identified in the HPI as eligible has been demolished.
- CPD shared additional information about the NRHP multiple property listing for Chicago's parks.
 Specifically, that Altgeld Park was acknowledged in that listing as NRHP-eligible.
- CPD inquired about the NRHP eligibility of Loretto Hospital given its prominence along the I-290 corridor near Columbus Park. IDOT explained that it had been evaluated for NRHP eligibility in the Section 106 Historic Properties Identification Report (March 2016) and recommended not eligible because of significant alterations to the building since its construction.
- LI inquired about Cook County's involvement as a consulting party. PST and IDOT indicated that Cook County had been included as a consulting party and was notified of the meeting. LI asked the team to share the Section 106 consulting parties list. (Post meeting note provided in an 8/11/16 email).
- VOP HPC asked about the longevity of a NRHP eligibility determination, and whether the
 property involved would still be considered eligible once the project is completed. IDOT stated
 that once a property was determined NRHP eligible, and received SHPO concurrence, the
 property would be considered NRHP-eligible for other projects with no formal NRHP
 nomination/designation required. Property owners are not notified since we are not formally
 submitting an application for the property. For the purposes of Section 106, eligible properties
 have the same standing as listed properties.
- VOP asked about the basis for establishing the Area of Potential Effects (APE). IDOT explained that the boundary was formed considering the limits of the proposed project improvements are within the existing right-of-way for the most part. Initially, the limits were extended one parcel beyond the existing right-of-way, and then expanded to account for sight lines from those improvements to incorporate vacant parcels and broader viewsheds. Architectural historians went parcel by parcel to determine the APE. It was noted that in an urban area, the APE is constrained by other buildings. Also, because there may be a viewshed to the improvement, does not mean there will be an effect.

IDOT provided a brief overview of the proposed assessment of effects methodology, which will be undertaken after the identification and evaluation of historic properties is completed. IDOT provided general examples of potential adverse effects and discussed the factors considered when assessing indirect effects from visual or audible project elements. This included a discussion with the meeting participants on the manner in which a historic property's significant features is assessed, which aspects of integrity a historic property retains, the importance of setting to the property's eligibility, and the difference between historically significant viewsheds and views to or from a historic property.



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IDOT also provided an overview of the noise wall analysis requirements and study completed to date. Currently, IDOT's typical noise walls are textured concrete but the agency is investigating acrylic, seethrough wall types that would help maintain visual aspects of the corridor.

- CPD requested discussion for potential noise wall effects citing a scenario for a tall wall at Oak Park Avenue in front of the eligible bank building. Although the structure may not have landscape in the historic designation, it would no longer be in the public sphere. IDOT said that each structure has to be evaluated individually. With the bank at Oak Park Avenue, the orientation is more toward Oak Park Avenue and other commercial viewpoints. We need to determine what is significant and it is property specific. Considering noise and air quality elements, the existing noise levels are over the Noise Abatement Criteria and there is no noticeable increase in noise level for the proposed improvements. For air quality, pollutant levels are actually reduced somewhat.
- CPD asked about the connectivity of the shared use path into Columbus Park. IDOT said that
 the shared use path would connect to the Illinois Prairie Path at 1st Avenue. The path would
 follow along Maybrook Drive past the CTA Forest Park Station and then along the north side of
 the expressway right-of-way.
- IDOT clarified that no right-of-way is anticipated being acquired from any NRHP-listed or eligible
 properties and that only a minor amount of new right-of-way would be acquired as part of the
 project.

IDOT closed the meeting with an overview of the next steps in the project schedule for the noise wall analysis, the Environmental Impact Statement, and Section 106 effects determination process. IDOT informed the meeting participants that a formal extension to the comment period for the recommended NRHP determinations of eligibility would be provided to the Section 106 Consulting Parties. The comment period would be extended to August 31, 2016.

Attendees

Meeting attendees are listed in the attendance roster attached.