Appendix E-9

Section 106 Consulting Parties Meeting on Effects Assessment to Historic Properties

I-290 Eisenhower Expressway Cook County, Illinois

Prepared For:

Illinois Department of Transportation

Prepared By:

WSP USA

April 2017

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SAVE THE DATE!

Section 106 Consulting Parties
Meeting for the
I-290 Study

TUESDAY, APRIL 11, 2017 • 9:00 - 11:00 a.m.
The Carleton Hotel of Oak Park, Foxboro Room





As a Section 106 Consulting Party for the ongoing study for I-290, from west of US 12/20/45 (Mannheim Road) to Racine Avenue, you are asked to mark your calendar to join the Illinois Department of Transportation for a presentation of the I-290 Section 106 analysis and findings.

This meeting will focus on a review of the effects findings to historic properties in the Area of Potential Effects (APE) for the I-290 corridor. The individual effects findings and an overall project finding of effect will be identified in the Effects Assessment Report to be transmitted to your organization under a separate cover letter in late March 2017. FHWA, IDOT, and its consultants will be there to discuss the effects assessment methodology, effect findings to NRHP-listed and eligible properties, and the overall project finding of effect.

Section 106 Consulting Parties Meeting will be held on:

Tuesday, April 11, 2017 9:00 - 11:00 a.m.

The Carleton Hotel of Oak Park, Foxboro Room 1110 Pleasant Street Oak Park, IL 60302

Please RSVP by Friday, April 7th to: Mark Peterson (847) 705-4569 mark.peterson@illinois.aov

This meeting will be accessible to persons with disabilities. Anyone needing special assistance should contact Kristina Kuehling of Images, Inc. at (630) 510-3944 ext. 112. Persons planning to attend who will need a sign language interpreter or other similar accommodations should notify the TTY/TTD number (800) 526-0844 or 711; TTY users (español) (800) 501-0864 or 711; and for telebraille dial (877) 526-6670 at least five days prior to the meeting.



Eisenhower Expressway Project Illinois Department of Transportation Division of Highways - District One 201 W. Center Court Schaumburg, Illinois 60196

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Section 106 Consulting Parties Meeting 2017 9:00 AM - 11:00 AM The Carleton Hotel of Oak Park

April 11, 2017

9:00 AM - 11:00 AM

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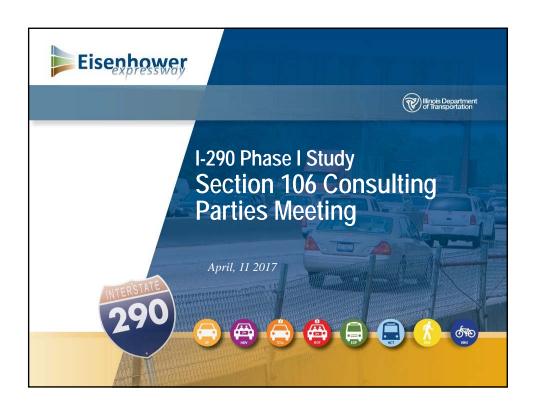
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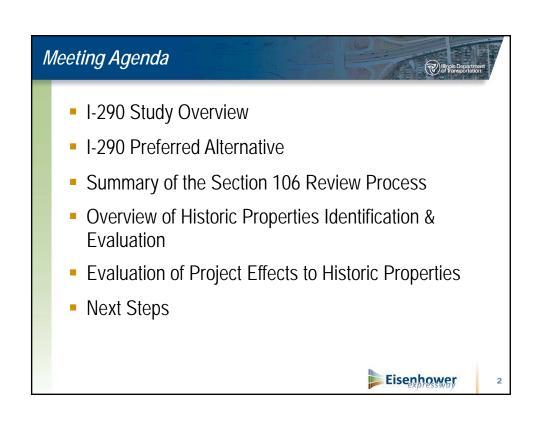


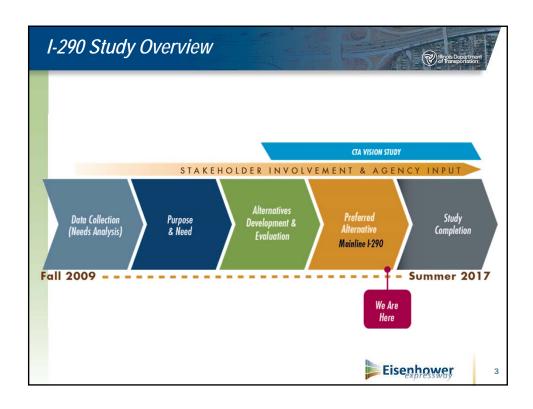
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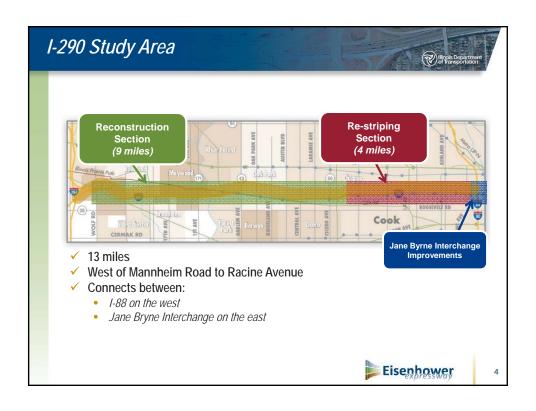
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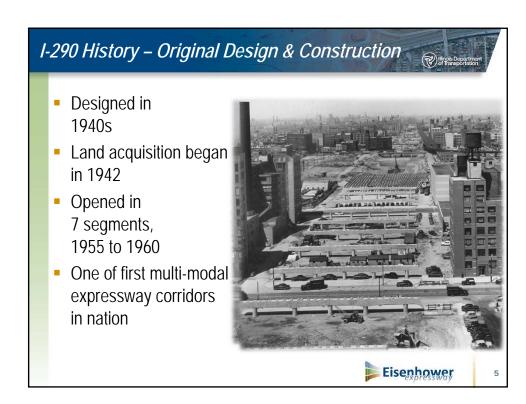
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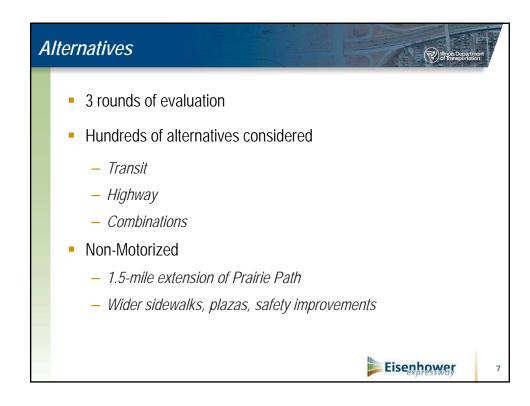


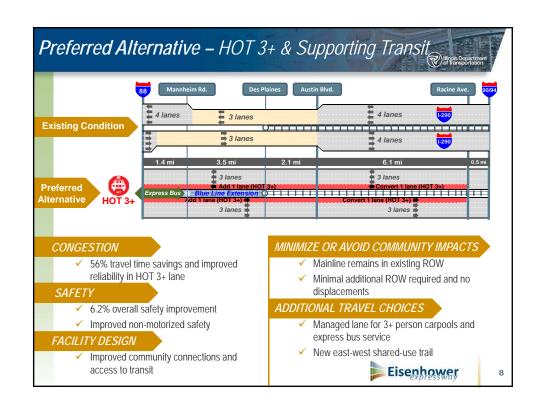


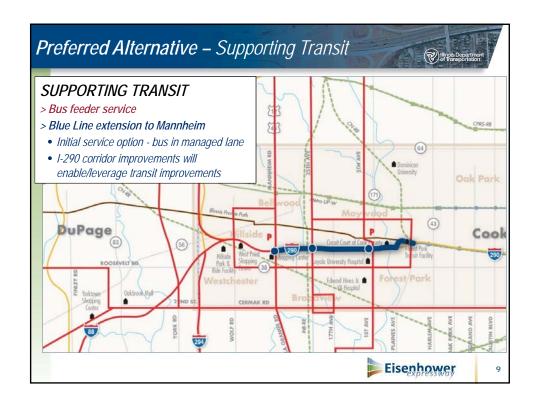


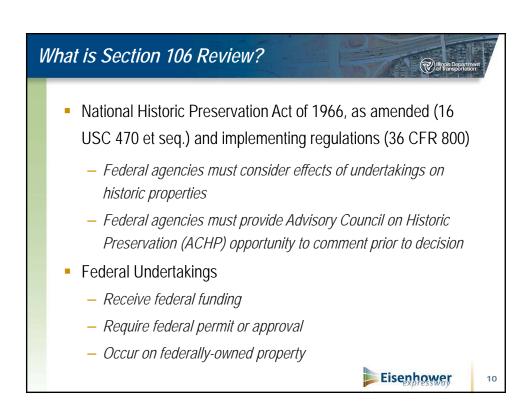












Summary of Section 106 Review Process



- Coordinate with State Historic Preservation Officer (SHPO)
- Identify Section 106 consulting parties
- Define Area of Potential Effects (APE)
- Identify/evaluate historic properties in APE
- Evaluate project effects to historic properties
- Resolve adverse effects to historic properties, if any
- Throughout process, continue consultation with SHPO and consulting parties



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Who is Involved in Section 106 Review?



- Federal Highway Administration (FHWA) lead federal agency
- Illinois Department of Transportation (IDOT)
- Illinois Historic Preservation Agency (IHPA) SHPO
- Consulting Parties
 - Federally recognized Indian tribes
 - Local governments in project area
 - Organizations with demonstrated interest in historic preservation
 - Advisory Council on Historic Preservation



What is the Role of Section 106 Consulting Parties?

- Lead federal agency must actively consult and consider consulting parties' comments and views about project effects
- Consulting parties have opportunity to:
 - Share views
 - Receive/review pertinent information & project documentation
 - Offer ideas
 - Consider possible solutions in coordination with federal agency and other consulting parties



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Defining the Area of Potential Effects (APE)



- Geographic area where project may directly or indirectly affect historic properties
- I-290 APE boundary includes:
 - I-290 right-of-way (existing and new)
 - Cross streets & railroad crossings with planned improvements
 - One parcel adjacent to interstate, cross streets, and railroad crossings
 - Extends greater than one parcel for vacant parcels or viewshed considerations



What are Historic Properties?



- Any prehistoric site or historic district, building, structure, or object included in, or eligible for inclusion in, National Register of Historic Places (NRHP)
- Generally, at least 50 years old
- Meet one or more NRHP Criteria for Evaluation
- Retain most or all 7 aspects of integrity

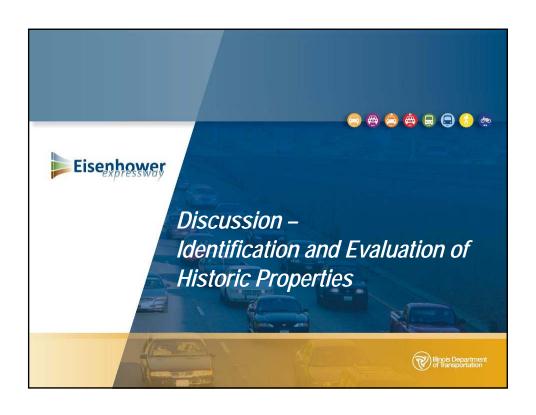


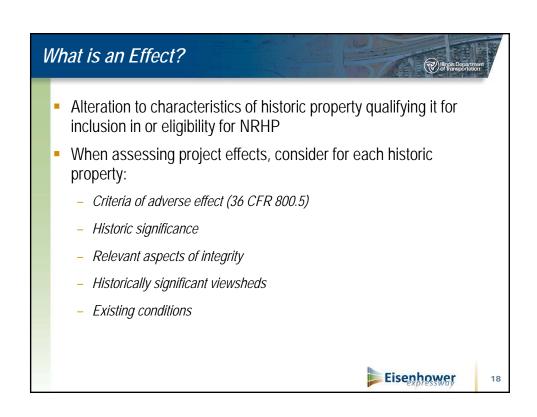
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I-290 Identification and Evaluation of Historic Properties within APE

- 9 NRHP-listed or previously determined NRHP-eligible historic properties in APE
 - 1 National Historic Landmark
 - 5 NRHP-listed historic properties
 - 2 previously determined NRHP-eligible historic properties
 - 1 historic property pending NRHP designation
- 14 individual historic properties recommended NRHP-eligible
- SHPO concurrence September 2016







Criteria of Adverse Effect (36 CFR 800.5)



- 36 CFR 800.5(1) defines an adverse effect as:
 - When a project may alter, directly or indirectly, any characteristics qualifying property for NRHP in manner that diminishes integrity
 - Consideration given to all qualifying characteristics, including any identified subsequent to original eligibility evaluation
 - May include reasonably foreseeable effects caused later in time by project, or cumulative effects



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Examples of Adverse Effects (36 CFR 800.5)



- Physical destruction or damage
- Alteration of property
- Removal of property from historic location
- Change of character of use or physical features within setting that contribute to historic significance
- Introduction of visual, atmospheric, or audible elements that diminish integrity of significant historic features



Project and Individual Property Effect Findings



- No Effect no alteration to any character-defining features and no alteration to aspects of integrity
- No Adverse Effect alters, but does not diminish, specific aspect of integrity and does not alter characteristics qualifying property for inclusion in NRHP
- Adverse Effect alters characteristics that qualify property for inclusion in NRHP in manner that diminishes aspect of integrity



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Historic Significance and Integrity



- A property must retain relevant aspects of integrity to convey its significance under NRHP Criteria A, B, C, and/or D
 - Why is a property historically significant?
 - What are its character-defining features?
 - What aspects of integrity are most relevant to conveying historic significance?



Aspects of Integrity



- Location where property constructed or where event occurred
- Design combination of elements that create form, plan, space, structure, and style of property
- Materials physical elements combined in particular configuration to form property during given period in history
- Workmanship physical evidence of crafts of particular culture or people during given period in history



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Aspects of Integrity



- Setting physical environment of historic property and its relationship to it
- Feeling expression of aesthetic or historic sense of particular period of time
- Association direct link between important historic event or person and historic property



Determining Relevant Aspects of Integrity



- Certain aspects of integrity may be more important than others in expressing historic significance
- Property significant for historic association (Criteria A or B)
 - Retain some features or all aspects of integrity
 - Design and workmanship not as important to significance as location, setting, feeling, or association



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Determining Relevant Aspects of Integrity



- Property significant for architectural style (Criterion C)
 - Retain most of physical features of that style that characterize type, period, or method of construction
 - Design, workmanship, and materials usually more important than location, setting, feeling, and association
 - Location and setting important for design of environment (designed landscapes)



Evaluating Direct Effects to Historic Properties



- No direct effects to historic properties anticipated
 - Project largely occurs in existing I-290 footprint, existing crossroads, and railroad right-of-way
 - No project work will occur in historic property boundaries, except for Columbus Park shared-use path extension
 - Temporary easements required for Columbus Park shareduse path extension
 - No effect or no adverse effect anticipated to integrity of location, design, workmanship, or materials



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Evaluating Indirect Effects to Historic Properties



- Evaluation of indirect effects to historic properties
 - Traffic noise changes
 - Introduction of visual project components in vicinity (bridge replacement, additional travel lanes, noise barriers)
- Degree to which these changes or new components may diminish integrity of setting, feeling, and/or association and alter characteristics qualifying it for NRHP



Evaluating Indirect Effects to Historic Properties

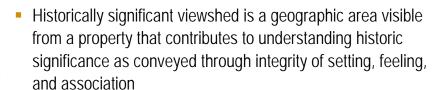


- Project components may be visible from a historic property, may obstruct views to or from that property, and/or may affect one or more aspects of integrity, but this does not necessarily constitute an effect or adverse effect to a historic property
- When evaluating indirect visual effects, consider
 - Does the property retain integrity of setting?
 - Does the property retain historically significant viewsheds?



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Evaluating Indirect Effects to Historic Properties



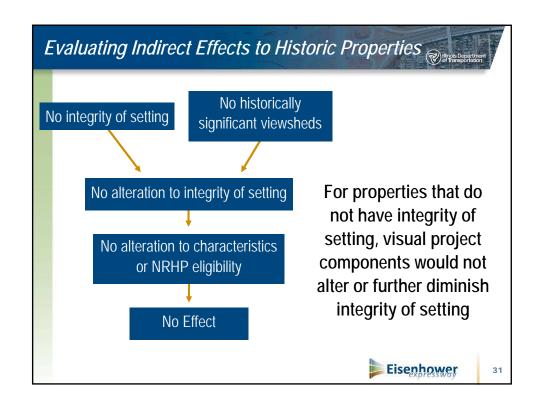


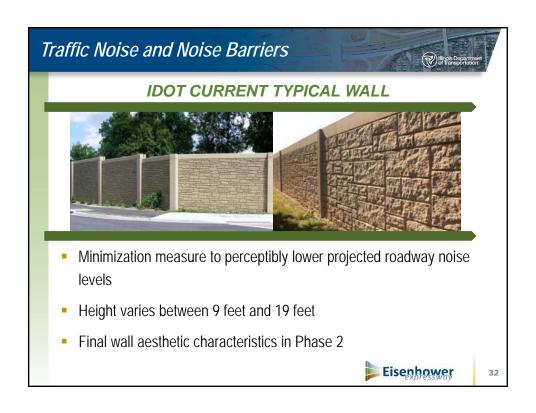
View west along Harrison St to Suburban Trust and Bank Building (R), S Oak Park Ave, & I-290 (L)



View northeast from Ogden Ave to I-290 near Louis
Pasteur Memorial



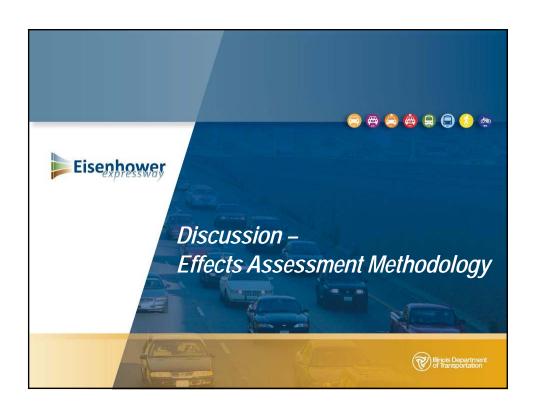




Temporary Construction-Related Noise and Vibration

- During construction, temporary noise and vibration may increase
- Increases not anticipated to adversely impact properties
- Minimization measures would be implemented to minimize or eliminate before and during construction
 - Construction methods
 - Monitoring of sensitive structures during and after construction
 - Working with communities





Synagogue for Congregation B'Nai Israel of Proviso NRHP-Eligible under Criterion C, Criteria Consideration A





- Historically significant for parabolic shape in Exaggerated Modern style
- Integrity of design, workmanship, materials, feeling, and association important to conveying significance and character-defining features
- Retains all aspects of integrity
- Effect Finding No effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No effect to integrity of setting oriented away from I-290, views north obstructed by existing noise wall, no historically significant viewsheds altered



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St. Eulalia Church NRHP-Eligible under Criterion C, Criteria Consideration A





- Historically significant as Neo-Formalist religious building
- Integrity of design, workmanship, materials, feeling, and association important to conveying significance and character-defining features
- Retains all aspects of integrity
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



Park District of Forest Park NRHP-Eligible under Criteria A and C





- Historically significant as village's first and oldest park and association with WPA. Retains original form, features, and buildings
- Retains all aspects of integrity
- No historically significant viewsheds north to I-290; setting in park and spatial relationships between contributing features important to conveying significance
- Effect Finding No effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No effect to integrity of setting visual alterations would occur, but not within park; viewsheds north not historically significant and do not contribute to understanding of significance



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Hulbert Historic District NRHP-Eligible under Criteria A and C



- Historically significant for collection of American Foursquare and bungalow houses developed by Thomas Henry Hulbert, who specifically marketed to middle class families in Oak Park
- Retains all aspects of integrity
- Majority of district located northward; contributing properties oriented east-west to each other within neighborhood
- Effect Finding No adverse effect to district
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



Commercial Building at 841 South Oak Park Avenue NRHP-Eligible under Criterion C





- Historically significant as Beaux Arts, terra cotta commercial building
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting south toward I-290; retains spatial relationships east to S. Oak Park Avenue
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



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T.A. Holm Building NRHP-Eligible under Criteria A, B, C



- Historically significant for association with T.A. Holm, his real estate company, and Classical and Beaux Arts architecture executed in terra cotta
- Retains all aspects of integrity
- Proximate northeast views not historically significant; retains spatial relationships to commercial buildings along S. Oak Park Avenue
- Effect Finding No effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No effect to integrity of setting visual alterations would occur, but would not be visible from property



Suburban Trust and Savings Bank Building NRHP-Eligible under Criterion C





- Historically significant as early twentiethcentury Neoclassical bank building
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting south toward I-290; retains spatial relationships west to S. Oak Park Avenue
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



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Paulina Mansions NRHP-Eligible under Criterion C



- Historically significant for Tudor Revival style applied to S-shaped apartment building
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting north toward I-290; retains spatial relationships east to Wesley Avenue
- Effect Finding No effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No effect to integrity of setting visual alterations would occur within I-290 "trench," but no historically significant viewsheds north



Oak Park Conservatory NRHP-Listed under Criteria A and C





- Historically significant for rare Victorian-era glass greenhouse design and association with Oak
 Park parks movement
- Integrity of design, workmanship, and materials important to conveying significance and character-defining features
- Does not retain integrity of setting or historically significant viewsheds north toward I-290
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



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Maze Branch Library NRHP-Eligible under Criteria A, B, C



- Historically significant for Colonial Revival and Georgian Revival architecture, and association with Adele H. Maze and New Deal-era architecture
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting or historically significant viewsheds south to I-290
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



Gunderson Historic District NRHP-Listed under Criteria A and C



- Historically significant for collection of American Foursquare houses developed by S.T. Gunderson & Sons and specifically marketed to middle class families in Oak Park
- Retains all aspects of integrity
- Majority of district located northward; contributing properties oriented east-west to each other within neighborhood
- Effect Finding No adverse effect to district
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



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Columbus Park NHL under Criterion 4, NRHP-Listed under Criteria A and C



- Historically significant as exceptionally important work of design by Jens Jensen and mature expression of Prairie style philosophies in landscape architecture and park programming
- Retain all aspects of integrity
- Setting in park and spatial relationships between contributing features important to conveying significance and character-defining features
- Effect Finding No adverse effect to property
- No adverse effect to integrity of location, setting, design, workmanship, materials, feeling, or association – shared-use path and landscape improvements would alter, but not adversely affect character-defining features or ability to convey historical significance



Assumption Greek Orthodox Church NRHP-Eligible under Criterion C, Criteria Consideration A





- Historically significant for Byzantine style design applied to a religious building
- Integrity of design, workmanship, materials, feeling, and association important to conveying significance and character-defining features
- Retains integrity of setting
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



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Garfield Park NRHP-Eligible under Criteria A and C



- Historically significant for ability to evolve according to community's recreational/cultural needs and landscape design and architecture
- Retains all aspects of integrity
 - Setting in park and spatial relationships between contributing features important to conveying significance and character-defining features
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



The Chicago Park Boulevard System Historic District NRHP-Eligible under Criteria A and C





- Historically significant for landscape architecture, design, and development of integrated and cohesive system of parks and boulevards in urban Chicago
- Retains all aspects of integrity
- 26-mile district primarily located north and east of I-290 corridor
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



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First Church of the Brethren NRHP-Eligible under Criterion C, Criteria Consideration A





- Historically significant for Tudor Revival style applied to religious building
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting south toward I-290
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



Altgeld Park Fieldhouse NRHP-Eligible under Criteria A and C





- Historically significant as Classical Revival public building in neighborhood park associated with innovative early twentieth-century recreational trends
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting north to I-290
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



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Precious Blood Roman Catholic Church NRHP-Eligible under Criterion C, Criteria Considerations A, B





- Historically significant for unique interpretation of Classical and Mediterranean Revival design applied to two religious buildings
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting north to I-290
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



Tri-Taylor Historic District NRHP-Listed under Criteria A and C





- Historically significant for association with westward settlement of Chicago and distinctive architectural styles in diverse residential neighborhood
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting north to I-290; retains spatial relationships between contributing buildings and setting within district
- Effect Finding No adverse effect to district
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



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Crane Technical High School NRHP-Eligible under Criteria A and C



- Historically significant for Classical Revival architecture and association with vocational education development in early twentieth century
- Retains all aspects of integrity
- No historically significant viewsheds south to I-290; building oriented north to W Jackson Blvd
- Effect Finding No adverse effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No adverse effect to integrity of setting visual alterations would occur, but would not diminish integrity of setting, character-defining features, or ability to convey significance



Louis Pasteur Memorial NRHP-Eligible under Criterion C, Criteria Considerations B, F





- Historically significant for Art Deco-style bust and forms designed by sculptor Leon Hermant as his only freestanding sculpture in Chicago
- Retains integrity of design, materials, workmanship, feeling, and association
- Does not retain integrity of location and setting; current setting altered since relocation
- Effect Finding No effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No effect to integrity of setting no historically significant viewsheds altered



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Cook County Hospital Administration Building NRHP-Listed under Criteria A and C





- Historically significant as Beaux Arts-style building associated with history of medicine, medical education, and public health in Chicago and nation
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting
- Effect Finding No effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No effect to integrity of setting no historically significant viewsheds altered



Chicago and Midwest Regional Joint Board Building NRHP-Listed under Criteria A and C





- Historically significant as Art Deco-style building associated with growth of unions in Chicago area in 1920s
- Retains integrity of location, design, materials, workmanship, feeling, and association
- Does not retain integrity of setting west or south to I-290
- <u>Effect Finding</u> No effect to property
- No effect to integrity of location, design, workmanship, materials, feeling, or association
- No effect to integrity of setting no historically significant viewsheds altered



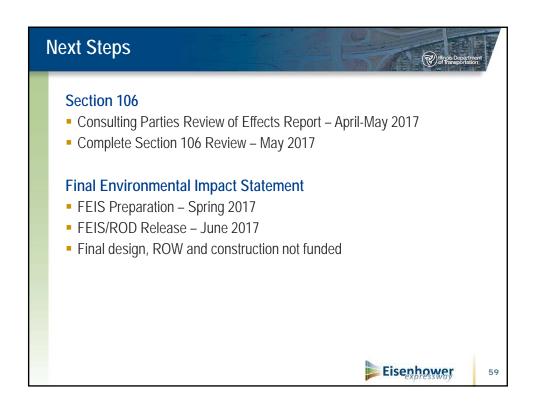
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Project Effect Finding Summary



- No effect to 6 properties in APE
- No adverse effect to 17 properties in APE
- Based on results of individual historic property assessments, the project would have no adverse effect to historic properties









I-290 Mannheim to Cicero – Cook County Phase I Study

IDOT Job # P-91-597-10 PTB No. 157-001 PB Job # 16875 File / 9.6.26

MEETING SUMMARY

Section 106 Consulting Parties Meeting

Date: April 11, 2017 Time: 9:00 a.m.

Location: Carleton of Oak Park Hotel, 1110 Pleasant St., Oak Park, IL 60302

On Tuesday, April 11, 2017 at 9:00 a.m., a meeting was held between the Section 106 Consulting Parties and the Illinois Department of Transportation (IDOT) I-290 Project Study Team to discuss the effects findings to historic properties for the I-290 project as presented in the Section 106 Effects Assessment Report (April 2017). Attendees included representatives from Cook County Department of Transportation and Highways (CCDTH), City of Chicago Historic Preservation Division (CHPD), Park District of Oak Park (PDOP), Village of Oak Park (VOP), Village of Oak Park Historic Preservation Commission (VOP HPC), Village of Bellwood (VOB), Village of Forest Park (VOFP), and the IDOT I-290 Project Study Team (PST).

The Section 106 Effects Assessment Report was made available on a CD to the Consulting Parties prior to the meeting. The CDs were received by the Consulting Parties for their review on April 4, 2017. The submittal requested the Consulting Parties review the contents and findings of the reports and provide any comments within a 30-day review period ending May 3, 2017.

Agenda topics for the meeting included an overview of the I-290 study and preferred alternative; a summary of the Section 106 review process; an overview of the identification and evaluation of historic properties completed for the I-290 study; a review of the effects assessment methodology; and an overview of the individual effect findings for each historic property. Section 106 Consulting Parties were provided an opportunity to provide input and comment on the project, the effects methodology, and the individual effect findings.

IDOT provided a summary of the project study and the Section 106 content. This included an overview of each step of the Section 106 process, including the role of consulting parties, the project's Area of Potential Effects (APE), the NRHP criteria of evaluation used to assess NRHP eligibility, and the number of historic properties identified in the APE. The findings contained in the Section 106 Effects Assessment Report (April 2017), currently under review by the Section 106 consulting parties and IHPA/SHPO, was provided.

IDOT provided an overview of the effects methodology and how it was applied to assess project effects to individual historic properties in the APE. This included a discussion with the meeting participants on the importance of historic significance and relevant aspects of integrity when assessing effects, the difference between historically significant viewsheds and project components being visible from a property, direct and indirect effects to historic properties, and the individual effect finding options available to evaluate project effects to historic properties (no effect, no adverse effect, and adverse effect). IDOT presented each NRHP-listed and NRHP-eligible historic property and district's historic significance, relevant aspects of integrity, historically significant viewsheds, and effects finding.



I-290 Mannheim to Cicero – Cook County Phase I Study

IDOT Job # P-91-597-10 PTB No. 157-001 PB Job # 16875 File / 9.6.26

Meeting Discussion of Effects Assessment

- The Park District of Oak Park (PDOP) expressed concern about construction-related vibration impacts to the Oak Park Conservatory and other adverse effects to the property as a result of construction. In the event of a no adverse effect finding, PDOP questioned whether any further consideration would be given to protecting the Conservatory during construction. Discussion also followed regarding the possibly of project plan changes and/or a revote during Phase 2 that could result in a noise barrier in front of the property where none is currently planned. IDOT responded that they will also coordinate with the PDOP specifically during Phase II regarding the coordination of construction activities and development of strategies to reduce construction effects and develop a monitoring program to address construction vibration/settlement concerns.
- VOP asked about the evaluation of changes to the project after the Section 106 process is concluded, because the Village is considering the option of expanded bridge decking at several structures within the City's jurisdiction. IDOT responded that a reevaluation of Section 106 effects to historic properties would need to be completed to assess the effects of the project changes along with the prospect of further review under the National Environmental Policy Act.

IDOT closed the meeting with an overview of the next steps in the project schedule for the Environmental Impact Statement and Section 106 process. IDOT informed the meeting participants that the comment period for the Section 106 Effects Assessment Report ends Wednesday, May 3, 2017.

Attendees

Meeting attendees are listed in the attendance roster attached.